PostScript

BOOK REVIEWS

Involving Patients and the Public: How to do it Better

This book adds to the burgeoning literature on the subject of patient and public involvement (PPI) in health care decision making. A pessimistic conclusion from this literature is that PPI is fraught with difficulty and makes little impact on the decision making process or outcomes. A more optimistic view is that past failures do not necessarily need to be repeated and, as the authors of this book suggest, “do it better”. To illustrate this point the authors present case study examples of good practice, together with practical information for those seeking to undertake PPI initiatives.

This advice—which is presented, as the blurb on the cover suggests, in a “clear and straightforward” fashion—can be seen as addressing technical problems such as questionnaire design, sampling frames, and obtaining and storing data. As the authors acknowledge, however, overcoming the obstacles which prevent us from “doing it better” involves more than a series of technical fixes. While the advice presented might be straightforward, the same cannot be said for the process of engaging with the public and patients. Drawing on recent ESRC funded research on the subject, the authors identify the need for a cultural shift to change attitudes as well as arguing for the need for a shift of power without which PPI will be merely a “token event”.

Achieving a shift in culture and power represents a more difficult process than designing sampling frames or running focus groups, and this may be why there is so much information in the book on the latter and so little on the former. Yet the two are interrelated since it may be that achieving shifts in the balance of power requires a rethinking of traditional methods which, to date, have achieved little success in bringing power to the people—although, to be fair, whether they were ever intended to do so is a moot point! After all, methodologies to involve public and patients are not neutral but embody differing models of citizenship. The notion of citizens as consumers exercising choice in the market place is one that underpins current government policies to increase individual choice in the NHS. However, it represents a rather narrow view of citizenship and one which threatens to increase inequalities in access to care. This suggests that the challenge for the authors is to write a “How to do it better, book 2” which should really be read before their current volume. In this they could explore the development of mechanisms intended to encompass a broader view of citizenship—one which will confer legitimacy on decision making processes and act to mitigate the undesirable effects of unrestrained consumer choice. Such a book would, of necessity, involve a more detailed consideration of processes to address the issues of power and culture change (as opposed to questionnaire design or statistical software, all of which are discussed in the current volume) which the authors see as so necessary to any PPI process.

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What Makes a Good Healthcare System?

International comparisons of health policy, healthcare systems, and health outcomes are increasingly popular. In the wake of the World Health Organization’s controversial report comparing health systems and with the growing availability of comparative data from the Organization for Economic Co-operation and Development (OECD), health policymakers and politicians are perhaps both more able and more willing to look elsewhere for lessons on how to fund, manage, and organise health care. Moreover, the problems they face—rising costs, demographic changes, technological advances, and increasing consumer expectations—are pretty universal.

In this book Alan Gilles sets out with the ambitious intent of finding out what we can learn about good health care by comparing the healthcare systems in three countries—the UK (or, rather, England), Canada, and Australia. He starts with an interesting and intriguing, with a number of patient case studies which he uses to discuss what we mean by a “good” healthcare system. He offers no universal prescriptions but finds that every healthcare system involves a series of trade-offs between social values like universality, accessibility, and social solidarity and drivers like the financing systems and organisational constraints.

He then goes on to analyse the values that he sees underlying the health systems in the three countries and the way they have shaped health policy development. The discussion is sometimes rather confused and is dominated by government policy documents and official reports. Some of what Gilles calls values, others might regard as second or third order mechanisms for getting things done, which have little to do with the underlying social and political expectations of health and health care. In fact, Gilles treats political ideology as a constraint on the values of the healthcare system which seems a little odd since ideologies are almost, by definition, a source and expression of social values. His analysis seems to betray a largely organisational view of the world in which the important things are the structures we put in place or the way we organise ourselves, which consequently misses out on the reasons why things are as they are. There is a need for well established social scientists, political scientists, economists, and sociologists on health policy development which could have informed this discussion but is not called upon.

The book next examines health policy and healthcare systems in each of the three countries, providing a brief but useful overview of the history of each system and the current situation. It uses quotations from a series of interviews with various stakeholders in each country to offer a kind of “vox pop” analysis of the problems and potential solutions. It is very hard for the reader to judge how complete or balanced these accounts are (except for the countries that they know well), but the use of quotations creates a sense of immediacy and moves the book, for the first time, beyond the official view of the world embodied in government policy documents and reports.

Finally, Gilles discusses how three particular drivers have shaped health policy—financial pressures, scandals about the quality of care, and political ideology—and then he returns to the question from which he started—what makes a good healthcare system? This works best when he maps out for his patient case studies the kind of care each would get from the health systems in the three countries, but becomes anodyne and simplistic when he tries to draw more general conclusions.

This book is a kind of health policy travelogue for the three countries studied. It provides a tourist’s eye view (with some of the attendant superficiality and lack of detailed understanding) of how each country’s healthcare system works and what people think of it, although it is never clear why he chose to study the countries he did. But beyond that descriptive purpose, it does not really make much headway in drawing together any wider learning from the countries studied. The question in the title—what makes a good healthcare system—is not answered.

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NOTICE

The 2nd Australasian Conference on Safety and Quality in Health Care

This conference is being hosted by the Australasian Association for Quality in Health Care and will be held at the National Convention Centre Canberra, 9–11 August 2004.